COMMITTEE SUBSTITUTE

FOR

H. B. 4422

(BY DELEGATES BUTCHER, WALKER, D. POLING, BOGGS, CAPUTO, MARTIN, STEPHENS, DISERIO, STORCH, HAMILTON AND ELLEM)

(Originating in the Committee on Government Organization.) [February 7, 2012]

A BILL to amend and reenact §21-3D-1, §21-3D-2, §21-3D-3, §21-3D-4 and §21-3D-9 of the Code of West Virginia, 1931, as amended, all relating to crane operator certification; redefining the term "crane;" expanding the type of equipment for which certification is required to operate; requiring adherence to standards established by the Occupational Safety and Health Administration of the United States Department of Labor; eliminating the dual classification system as of November 10, 2014; authorizing the Commissioner of Labor to issue notices to cease and desist unlawful practices; authorizing the Commissioner of Labor to apply to the circuit court for

injunctive relief; limiting reciprocity provisions; and deleting obsolete provisions.

Be it enacted by the Legislature of West Virginia:

That §21-3D-1, §21-3D-2, §21-3D-3, §21-3D-4 and §21-3D-9 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

ARTICLE 3D. CRANE OPERATOR CERTIFICATION ACT. §21-3D-1. Definitions.

- 1 For purposes of this article:
- 2 (a) "Commissioner" means the Commissioner of the
- 3 Division of Labor, or his or her authorized representative.
- 4 (b) "Crane" means a power-operated hoisting machine
- 5 used in construction, demolition or excavation work, which
- 6 has a power-operated winch and load line and a power-
- 7 operated boom that moves laterally by the rotation of the
- 8 machine on a carrier, and which has a manufacturer's rated
- 9 lifting capacity of five tons or more than two thousand
- 10 pounds as described by the Occupational Safety and Health
- 11 Administration of the United States Department of Labor

- 12 under Subpart CC Cranes and Derricks in Construction, 29
- 13 C.F.R §1926.1400 through §1926.1442. "Crane" does not
- 14 mean a forklift, digger derrick truck, bucket truck or any
- vehicle, aircraft or helicopter, or equipment which does not
- have a power-operated winch and load line.
- (c) "Emergency basis" means an occurrence of an event,
- 18 circumstance or situation that presents an imminent threat to
- 19 persons or property and constitutes a serious health or safety
- 20 hazard.
- 21 (d) "Employer" means any person, firm, corporation or
- 22 other entity who hires or permits any individual to work.
- (e) "Employee" means any individual employed by an
- 24 employer and also as defined by the commissioner.
- 25 (f) "Tower crane" means a crane in which a boom,
- swinging jib, or other structural member is mounted on a
- 27 vertical mast or tower.
- 28 (g) "Training or training course" means a course
- 29 approved by the commissioner which includes some form of
- 30 testing throughout, or a final written examination or practical

31 test, or both, which ensures, or tends to ensure that learning

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- 32 has occurred and that the objectives of the training have been
- 33 realized. The commissioner will evaluate whether the
- 34 approved training adequately demonstrates competency to
- 35 safely operate cranes.

§21-3D-2. Certification required; exemptions.

- 1 (a) A person may not operate a crane or tower crane
- 2 without certification issued under this article except for those
- 3 persons exempted under subsection (b) of this section.
- 4 (b) A person is not required to obtain certification under
- 5 this article if the person:
- 6 (1) Is a member of the Department of Defense or Armed
- 7 Forces of the United States or an employee of the United
- 8 States, when such member or employee is engaged in the
- 9 work of a crane operator exclusively for such governmental
- 10 unit; or
- 11 (2) Is primarily an operator of farm machinery who is
- 12 performing the work of a crane operator as part of an
- 13 agricultural operation; or

- 14 (3) Is operating a crane on an emergency basis; or
- 15 (4) Is operating a crane for personal use and not for profit
- on the site of real property which the person owns or leases;
- 17 or
- 18 (5) Is an Operator-in-Training under the direct
- 19 supervision of a certified crane operator who adheres to the
- 20 standards set forth by the Occupational Safety and Health
- 21 Administration of the United States Department of Labor
- 22 under Subpart CC Cranes and Derricks in Construction, 29
- 23 C.F.R §1926.1427(f), "Prequalification/certification training
- 24 period" and:
- 25 (A) Who is enrolled in an industry recognized in-house
- 26 training course based on the American National Standards
- 27 Institute Standards for Crane Operators and who is employed
- 28 by the entity that either taught the training course or
- 29 contracted to have the training course taught, all of which is
- approved by the commissioner; or
- 31 (B) Who is enrolled in an apprenticeship program or
- 32 training program for crane operators approved by the United

- 33 States Department of Labor, Bureau of Apprenticeship and
- 34 Training;
- 35 (6) Is an employee of and operating a crane at the
- 36 direction of any manufacturing plant or other industrial
- 37 establishment, including any mill, factory, tannery, paper or
- 38 pulp mill, mine, colliery, breaker or mineral processing
- 39 operation, quarry, refinery or well or is an employee of and
- 40 operating a crane at the direction of the person, firm or
- 41 corporation who owns or is operating such plant or
- 42 establishment;
- 43 (7) Is an employee of a public utility operating a crane to
- 44 perform work in connection with facilities used to provide a
- 45 public service under the jurisdiction of the Public Service
- 46 Commission, Federal Energy Regulatory Commission or
- 47 Federal Communications Commission; or
- 48 (8) Is operating timbering harvesting machinery
- 49 associated with the production of timber and the
- 50 manufacturing of wood products.

§21-3D-3. Powers and duties of commissioner.

- 1 (a) The commissioner shall:
- 2 (a) (1) Propose rules for legislative approval in
- 3 accordance with the provisions of article three, chapter
- 4 twenty-nine-a of this code, which rules at the minimum must
- 5 include provisions for:
- 6 (1) (A) Certification of program for individuals who
- 7 operate cranes or tower cranes in the State of West Virginia,
- 8 which certification process must include <u>must require both</u> a
- 9 written examination and a practical demonstration, and which
- 10 must utilize standards no less restrictive than those prescribed
- 11 be accredited by the American society of mechanical
- 12 engineers/American National Standards Institute Safety Code
- 13 and Institute's Personnel Certification Accreditation
- standards; as of the effective date of this article Program:
- 15 *Provided*, That the rule governing the practical examination
- must be a separate rule and provide for the implementation of
- 17 the practical examination on or before July 1, 2001.
- 18 Provided, however, That the successful completion of a

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training course approved by the commissioner may be

20 substituted for the written examination and for the practical 21 demonstration as set forth in section four of this article. 22 (2) (B) Certification categories including lattice boom truck cranes; lattice boom crawler cranes; fixed cab-23 telescoping boom cranes; swing cab-telescoping boom 24 25 cranes; and tower cranes: Provided, That the holders of a 26 certification for the large telescoping boom crane, upon 27 application for recertification, will be provided with a one 28 time election to either be certified as an operator of a fixed-29 cab or swing-cab telescoping boom crane, and that holders of 30 a certification for the small telescoping boom crane, upon application for recertification, will be automatically certified 31 32 as a fixed cab operator; and 33 (3) (C) Certification renewal requirements of individuals who operate cranes in the State of West Virginia, that may 34 35 not be more restrictive than those prescribed for the 36 individual's initial certification, but must include a written

examination and a current physician's certificate at least

- 38 every five years. *Provided*, That the successful completion
- 39 of a training course approved by the commissioner may be
- 40 substituted for the written examination.
- 41 (b) (2) Prescribe application forms for original and
- 42 renewal certification.
- 43 (c) (3) Set application fees in amounts that are reasonable
- and necessary to defray the costs of the administration of this
- article in an amount not to exceed \$75 per year.
- 46 (d) (4) Set examination and training course fees in an
- 47 amount not to exceed the actual cost of the examination and
- 48 the training course.
- 49 (e) (5) Administer or cause to be administered the written
- 50 examination, practical demonstrations and the training course
- as required for certification.
- 52 (f) (6) Determine the standards for acceptable
- 53 performance on the written examination, practical
- 54 demonstration and the required training course: *Provided*,
- 55 That the minimum standards must be consistent with national
- standards, current operating procedures and technology and

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- 57 be transferable to other states where possible: Provided,
- however, That the commissioner shall develop standards and 58
- 59 criteria to establish a dual classification system of
- 60 certification and implement this dual system of certification
- 61 no later than January 1, 2001: Provided further, That the dual
- 62 classification system of certification shall expire as of
- 63 November 10, 2014, after which only persons who meet the
- 64 eligibility standards for national certification may be certified
- 65 under this article;
- 66 (g) (7) Provide the option for applicants and crane
- 67 operators to take examinations that meet or exceed
- 68 requirements for national crane operator certification; and
- 69 (h) (8) Take other action as necessary to enforce this
- 70 article.
- 71 (b) The commissioner, or his or her designee, upon
- receipt of information that a person has engaged in or is 72
- 73 engaging in an act that constitutes a violation of this article,
- 74 may issue a notice to the person to cease and desist and may
- 75 apply to the circuit court for an order enjoining the act. Upon

- a showing that the person has engaged in or is engaging in an
- act that constitutes a violation of this article, the court may
- 78 order an injunction, restraining order or other order as the
- 79 court considers appropriate.

§21-3D-4. Minimum certification requirements.

- 1 (a) The commissioner shall certify an applicant who:
- 2 (1) Is at least eighteen years of age;
- 3 (2) Meets the application requirements as prescribed by
- 4 rule;
- 5 (3) Passes the written examination; *Provided*, That any
- 6 person who documents at least two thousand hours of on-the-
- 7 job experience operating a crane during the four years
- 8 immediately preceding filing for application, or successfully
- 9 completes a training course approved by the commissioner,
- and applies for certification no later than September 1, 2001,
- and meets all other requirements and pays all applicable fees,
- 12 is entitled to certification without a written examination;
- 13 (4) Passes the practical demonstration: *Provided*, That
- 14 the practical demonstration approved by the commissioner

15 may be administered on-site by a qualified company 16 representative; Provided, however, That any person who 17 documents at least two thousand hours of on-the-job 18 experience operating a crane during the preceding four years 19 next prior to filing for application or the successful 20 completion of a training course approved by the 21 commissioner is entitled to certification without a practical 22 demonstration under this article if the person applies for 23 certification no later than September 1, 2001, meets all other 24 requirements and pays applicable application and 25 examination fees: 26 (5) Presents the original, or a photographic copy, of a 27 physician's certificate that he or she is physically qualified to

- physician's certificate that he or she is physically qualified to
 drive a commercial motor vehicle as required by 49 C.F.R.

 §391.41, as of the effective date of this article or an
 equivalent physician's certificate as approved by the
 commissioner; and
- 32 (6) Pays the appropriate fees.

33 (b) Certification issued under this article is valid 34 throughout the state and is not assignable or transferable, and 35 subject to the expiration of the dual classification system on 36 November 10, 2014, is valid for one year from the date on 37 which it was issued. 38 (c) Notwithstanding any other provision of this section, 39 the Division of Labor may issue a temporary certification, to 40 expire on January 1, 2001, to an applicant who: (1) 41 Documents at least two thousand hours of on-the-job 42 experience during the preceding four years; (2) submits 43 scores for the written examination, and (3) provides proof of 44 attendance at an approved crane safety training course, in an 45 application for certification filed not later than July 1, 2000. (d) (c) Notwithstanding any other provision of this article 46 47 to the contrary, the commissioner shall establish a dual 48 classification system of certification no later than January 1, 49 2001. One classification will provide eligibility for national 50 certification, and the applicant must achieve a passing score

of seventy on the national commission for the certification of

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- 52 crane operators written examination. To be classified for 53 West Virginia certification, the commissioner may accept a 54 lesser score on the national commission for the certification 55 of crane operators written examination: Provided, That this 56 score may not be less than sixty for state certification: 57 Provided, however, That the successful completion of a 58 training course approved by the commissioner may be 59 substituted for the written examination and for the practical demonstration if the applicant applies for certification no 60 61 later than September 1, 2001. The commissioner shall 62 propose a legislative rule as to the dual classification system 63 no later than July 1, 2000 dual classification system of 64 certification shall expire as of November 10, 2014, after 65 which only persons who meet the eligibility standards for national certification may be certified under this article. 66
- §21-3D-9. Reciprocity.
 - 1 To the extent that other states provide for the certification
 - 2 of crane operators for similar action, the The commissioner,
 - 3 in his or her discretion, may grant certification of the same or

- 4 equivalent classification to persons certified by other states,
- 5 without examination or without the required training upon
- 6 satisfactory proof furnished to the commissioner that the
- 7 qualifications for the applicants are equal to the qualifications
- 8 of the holders of similar certification in this state: and upon
- 9 payment of the required application fee Provided, That the
- 10 other states extend similar reciprocity privileges to persons
- 11 certified by this state.